

PUBLISHED NEW EU ACT INITIAL ASSESSMENT OF IMPACT

Published New EU Act to be added to Annex 2 to the Windsor Framework

[Directive \(EU\) 2024/2749 of the European Parliament and of the Council of 9 October 2024 amending Directives 2000/14/EC, 2006/42/EC, 2010/35/EU, 2014/29/EU, 2014/30/EU, 2014/33/EU, 2014/34/EU, 2014/35/EU, 2014/53/EU and 2014/68/EU as regards emergency procedures for the conformity assessment, presumption of conformity, adoption of common specifications and market surveillance due to an internal market emergency](#)

[Regulation \(EU\) 2024/2748 of the European Parliament and of the Council of 9 October 2024 amending Regulations \(EU\) No 305/2011, \(EU\) 2016/424, \(EU\) 2016/425, \(EU\) 2016/426, \(EU\) 2023/988 and \(EU\) 2023/1230 as regards emergency procedures for the conformity assessment, presumption of conformity, adoption of common specifications and market surveillance due to an internal market emergency](#)

Insert relevant part of the Protocol in which it is to be referenced

See Department of Business and Trade Explanatory Memorandum

Summary of the Act

See Department of Business and Trade Explanatory Memorandum

Department(s) Responsible

See Department of Business and Trade Explanatory Memorandum

Initial Assessment of Impact

As outlined in the correspondence from the Minister for the Economy, Conor Murphy to Mr Philip McGuigan, Chair of the Democratic Scrutiny Committee on 3 May 2024, it is not possible for the Department for the Economy to provide

detailed analyses on matters which are not within our official responsibilities and/or our devolved competence.

The Department for Business and Trade Explanatory Memorandum indicates that the impact of the amendments to product sector legislation applicable under the Windsor Framework contained in Regulation 2024/2748 and Directive 2024/2749 will be dependent on the substance of any implementing acts, and therefore cannot be assessed until that implementing legislation is introduced.

The Explanatory Memorandum states that as the intention of the measures in the amendments to product sector legislation applicable under the Windsor Framework, which relate to conformity assessment and market surveillance, are intended to ease the flow of goods and it is not anticipated that they will place a regulatory burden on our businesses.

In the event these measures are enacted there may be an operational role for Market Surveillance Authorities including HSE NI. However it will not be possible to assess the nature or scope of such a role until any implementing legislation is introduced.

In the event that implementing legislation is introduced DBT analysis anticipated that the impact will be to ease the flow of goods between EU Member States. The most recent trade data relating to Northern Ireland, for 2022 is attached at **Appendix A**. This data breaks down our sales and purchases to and from Britain, the EU, and the Republic of Ireland.

Key findings from this statistical analysis include:

Trade with Britain in 2022 accounted for 18.5% of total sales and 24.3% of total purchases

- Sales of goods and services to Britain made up 18.5% (£15.7 billion) of total sales (£85.2 billion). Of this, 61.3% (£9.6 billion) related to the sale of goods and 38.7% (£6.1 billion) to the sale of services.
- Purchases of goods and services from Britain made up 24.3% (£13.1 billion) of total purchases (£54.0 billion). Of this 83.9% (£11.0 billion) was purchases of goods and 16.1% (£2.1 billion) was purchases of services.

Trade with Ireland in 2022 accounted for 7.5% of total sales and 6.5% of total purchases

- Sales of goods and services to Ireland made up 7.5% (£6.4 billion) of total sales (£85.2 billion). Of this, 72.8% (£4.6 billion) related to the sale of goods and 27.2% (£1.7 billion) to the sale of services.
- Purchases of goods and services from Ireland made up 6.5% (£3.5 billion) of total purchases (£54.0 billion). Of this 84.0% (£3.0 billion) related to the import of goods and 16.0% (£0.6 billion) to the import of services.

Trade with Rest of EU in 2022 made up 3.2% of total sales and 4.5% of total purchases

- Sales of goods and services to Rest of EU made up 3.2% (£2.7 billion) of total sales (£85.2 billion). Of this, 83.4% (£2.3 billion) related to the sale of goods and 16.6% (£0.5 billion) to the sale of services.
- Purchases of goods and services from REU made up 4.5% (£2.4 billion) of total purchases (£54.0 billion). Of this 90.8% (£2.2 billion) related to the import of goods and 9.2% (£0.2 billion) to the import of services.

UK Government Explanatory Memorandum

See Department of Business and Trade Explanatory Memorandum

Analysis by the European Commission on its Impact Assessment

See Department of Business and Trade Explanatory Memorandum

Departmental Engagement

The Department for the Economy have had no engagement on these matters.

NIETS 2022

NI Trade with Individual Trade Partners 2022

Trade with Britain in 2022 accounted for 18.5% of total sales and 24.3% of total purchases

- Sales of goods and services to Britain made up 18.5% (£15.7 billion) of total sales (£85.2 billion). Of this, 61.3% (£9.6 billion) related to the sale of goods and 38.7% (£6.1 billion) to the sale of services.
- Purchases of goods and services from Britain made up 24.3% (£13.1 billion) of total purchases (£54.0 billion). Of this 83.9% (£11.0 billion) was purchases of goods and 16.1% (£2.1 billion) was purchases of services.

Trade with Ireland in 2022 accounted for 7.5% of total sales and 6.5% of total purchases

- Sales of goods and services to Ireland made up 7.5% (£6.4 billion) of total sales (£85.2 billion). Of this, 72.8% (£4.6 billion) related to the sale of goods and 27.2% (£1.7 billion) to the sale of services.
- Purchases of goods and services from Ireland made up 6.5% (£3.5 billion) of total purchases (£54.0 billion). Of this 84.0% (£3.0 billion) related to the import of goods and 16.0% (£0.6 billion) to the import of services.

Trade with Rest of EU in 2022 made up 3.2% of total sales and 4.5% of total purchases

- Sales of goods and services to Rest of EU made up 3.2% (£2.7 billion) of total sales (£85.2 billion). Of this, 83.4% (£2.3 billion) related to the sale of goods and 16.6% (£0.5 billion) to the sale of services.
- Purchases of goods and services from REU made up 4.5% (£2.4 billion) of total purchases (£54.0 billion). Of this 90.8% (£2.2 billion) related to the import of goods and 9.2% (£0.2 billion) to the import of services.

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS).

Note - The breakdown figures make not add up to the total due to rounding.

Total NI sales 2018 -2022

Total NI Sales (£ billions)

	2018	2019	2020	2021	2022
Northern Ireland	£46.53	£48.73	£46.06	£53.34	£56.13
Britain	£10.6	£10.8	£11.3	£13.7	£15.7
Ireland	£4.1	£4.5	£4.2	£5.4	£6.4
Rest of the Europe Union (EU excluding Ireland)	£2.7	£2.4	£2.2	£2.7	£2.7
Rest of the World (all countries outside the UK and EU)	£4.9	£4.8	£4.1	£3.6	£4.2
Total	£68.8	£71.3	£67.8	£78.7	£85.2

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

Total NI Sales (%)

	2018	2019	2020	2021	2022
Northern Ireland	67.7%	68.3%	67.9%	67.8%	65.9%
Britain	15.4%	15.2%	16.6%	17.4%	18.5%
Ireland	6.0%	6.4%	6.2%	6.8%	7.5%
Rest of the Europe Union (EU excluding Ireland)	3.9%	3.4%	3.3%	3.4%	3.2%
Rest of the World (all countries outside the UK and EU)	7.1%	6.7%	6.0%	4.6%	5.0%
Total	100%	100%	100%	100%	100%

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

- Over the period 2018 to 2022, the share of NI total sales in the domestic market fell from 67.7% to 65.9%, a decrease of 1.8 percentage points (pps).
- The share of total sales to GB increased from 15.4% to 18.5% (+3.1 pps).
- The share of total sales to Ireland increased from 6% to 7.5% (+1.5 pps).
- The share of total sales to the EU¹ increased from 9.9% to 10.7% (+0.8 pps).
- The share of total sales to the RoW decreased from 7.1% to 5.0% (-2.1 pps).

¹ Note the EU is Ireland plus the Rest of the EU from the tables. Figures may not add up exactly due to rounding.

NI sales of Goods 2018 -2022

NI Sales of Goods (£ billions)

	2018	2019	2020	2021	2022
Northern Ireland	£30.76	£32.20	£30.05	£34.63	£36.07
Britain	£6.5	£6.9	£6.9	£8.2	£9.6
Ireland	£3.0	£3.4	£3.2	£4.0	£4.6
Rest of the Europe Union (EU excluding Ireland)	£2.3	£2.1	£1.9	£2.2	£2.3
Rest of the World (all countries outside the UK and EU)	£3.8	£3.8	£3.1	£2.6	£3.0
Total	£46.4	£48.3	£45.1	£51.7	£55.6

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

NI Sales of Goods 2018-2022 (%)

	2018	2019	2020	2021	2022
Northern Ireland	66.3%	66.7%	66.7%	67.0%	64.8%
Britain	14.0%	14.2%	15.4%	16.0%	17.3%
Ireland	6.5%	7.0%	7.0%	7.8%	8.3%
Rest of the Europe Union (EU excluding Ireland)	4.9%	4.3%	4.1%	4.2%	4.1%
Rest of the World (all countries outside the UK and EU)	8.2%	7.8%	6.9%	5.0%	5.4%
Total	100.0%	100.0%	100.0%	100.0%	100.0%

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

- Over the period 2018 to 2022, the share of NI sales of goods in the local market decreased from 66.3% to 64.8% (-1.5pps).
- The share of sales of goods to GB increased from 14% to 17.3% (+3.3 pps).
- The share of sales of goods to Ireland increased from 6.5% to 8.3% (+2.8 pps).
- The share of goods sold to the EU² increased from 11.4% to 12.4% (+1 pps).
- The share of sales of goods to the RoW decreased from 8.2% to 5.4% (-2.8 pps).

² Note the EU is Ireland plus the Rest of the EU from the tables. Figures may not add up exactly due to rounding.

NI sales of Services 2018 -2022

NI Sales of Services (£ billions)

	2018	2019	2020	2021	2022
Northern Ireland	£15.77	£16.53	£16.01	£18.71	£20.06
Britain	£4.1	£4.0	£4.4	£5.4	£6.1
Ireland	£1.1	£1.1	£1.1	£1.3	£1.7
Rest of the Europe Union (EU excluding Ireland)	£0.4	£0.4	£0.4	£0.5	£0.5
Rest of the World (all countries outside the UK and EU)	£1.1	£1.0	£1.0	£1.0	£1.2
Total	£22.4	£23.0	£22.8	£27.0	£29.5

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

NI Sales of Services (%)

	2018	2019	2020	2021	2022
Northern Ireland	70.4%	71.7%	70.4%	69.2%	67.9%
Britain	18.2%	17.3%	19.1%	20.1%	20.6%
Ireland	4.8%	4.9%	4.6%	5.0%	5.9%
Rest of the Europe Union (EU excluding Ireland)	1.9%	1.7%	1.7%	1.9%	1.5%
Rest of the World (all countries outside the UK and EU)	4.8%	4.3%	4.2%	3.8%	4.1%
Total	100.0%	100.0%	100.0%	100.0%	100.0%

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

- Over the period 2018 to 2022, the share of NI sales of services in the domestic market decreased from 70.4% to 67.9% (-2.5pps).
- The share of services sold to GB increased from 18.2% to 20.6% (+2.4 pps), whilst the share of services sold to Ireland increased from 4.8% to 5.9% (+1.1 pps).
- The share of services sold to the EU³ increased from 6.8% to 7.4% (+0.6 pps).
- The share of services sold to the RoW decreased from 4.8% to 4.1% (-0.7 pps).

³ Note the EU is Ireland plus the Rest of the EU from the tables. Figures may not add up exactly due to rounding.

Total NI purchases 2018 -2022

Total NI Purchases (£ billions)

	2018	2019	2020	2021	2022
Northern Ireland	£24.21	£25.58	£23.80	£29.34	£31.09
Britain	£13.9	£13.5	£13.4	£13.1	£13.1
Ireland	£2.8	£2.8	£2.5	£3.2	£3.5
Rest of the Europe Union (EU excluding Ireland)	£2.8	£2.6	£2.1	£2.3	£2.4
Rest of the World (all countries outside the UK and EU)	£2.4	£2.2	£2.2	£2.6	£3.8
Total	£46.1	£46.6	£44.1	£50.4	£54.0

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

Total NI Purchases (%)

	2018	2019	2020	2021	2022
Northern Ireland	52.5%	54.8%	54.0%	58.2%	57.6%
Britain	30.1%	28.9%	30.5%	25.9%	24.3%
Ireland	6.0%	6.0%	5.7%	6.3%	6.5%
Rest of the Europe Union (EU excluding Ireland)	6.1%	5.5%	4.9%	4.5%	4.5%
Rest of the World (all countries outside the UK and EU)	5.2%	4.8%	5.0%	5.1%	7.0%
Total	100%	100%	100%	100%	100%

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

- Over the period 2018 to 2022, the share of NI total purchases from the domestic market increased from 52.5% to 57.6% (+5.1 pps).
- The share of total purchases from GB decreased from 30.1% to 24.3% (-5.8 pps), while total purchases from Ireland increased from 6% to 6.5% (+0.5 pps).
- The share of total purchases from the EU⁴ decreased from 12.1% to 11% (-1.1 pps).
- The share of total purchases from the RoW increased from 5.2% to 7% (+1.8 pps).

⁴ Note the EU is Ireland plus the Rest of the EU from the tables. Figures may not add up exactly due to rounding.

NI purchases of Goods 2018 -2022

NI Purchases of Goods (£ billions)

	2018	2019	2020	2021	2022
Northern Ireland	£17.56	£18.98	£17.29	£21.44	£23.80
Britain	£10.9	£11.1	£10.8	£11.3	£11.0
Ireland	£2.4	£2.5	£2.2	£2.8	£3.0
Rest of the Europe Union (EU excluding Ireland)	£2.5	£2.4	£1.9	£2.0	£2.2
Rest of the World (all countries outside the UK and EU)	£2.0	£1.9	£1.9	£2.3	£3.5
Total	£35.38	£36.93	£34.12	£39.95	£43.44

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

NI Purchases of Goods (%)

	2018	2019	2020	2021	2022
Northern Ireland	49.6%	51.4%	50.7%	53.7%	54.8%
Britain	30.7%	30.2%	31.8%	28.2%	25.3%
Ireland	6.7%	6.7%	6.4%	7.1%	6.8%
Rest of the Europe Union (EU excluding Ireland)	7.2%	6.4%	5.6%	5.1%	5.1%
Rest of the World (all countries outside the UK and EU)	5.8%	5.3%	5.6%	5.9%	7.9%
Total	100.0%	100.0%	100.0%	100.0%	100.0%

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

- Over the period 2018 to 2022, the share of NI goods purchased in the local market increased from 49.6% to 54.8% (+5.2 pps).
- The share of goods purchased from GB decreased from 30.7% to 25.3% (-5.4 pps), while the share of goods purchased from Ireland increased from 6.7% to 6.8% (+0.1 pps).
- The share of goods purchased from the EU⁵ decreased from 13.9% to 11.9% (-2.0 pps).
- The share of goods purchased from the RoW increased from 5.8% to 7.9% (+2.1 pps).

⁵ Note the EU is Ireland plus the Rest of the EU from the tables. Figures may not add up exactly due to rounding.

NI purchases of Services 2018 -2022

NI Purchases of Services (£ billions)

	2018	2019	2020	2021	2022
Northern Ireland	£6.65	£6.60	£6.51	£7.90	£7.29
Britain	£3.0	£2.3	£2.6	£1.8	£2.1
Ireland	£0.4	£0.3	£0.3	£0.3	£0.6
Rest of the Europe Union (EU excluding Ireland)	£0.3	£0.2	£0.2	£0.2	£0.2
Rest of the World (all countries outside the UK and EU)	£0.4	£0.3	£0.3	£0.2	£0.3
Total	£10.73	£9.71	£9.94	£10.46	£10.53

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

NI Purchases of Services (%)

	2018	2019	2020	2021	2022
Northern Ireland	62.0%	68.0%	65.5%	75.5%	69.2%
Britain	28.2%	23.9%	26.0%	17.0%	20.1%
Ireland	3.9%	3.3%	3.3%	3.1%	5.4%
Rest of the Europe Union (EU excluding Ireland)	2.6%	1.9%	2.5%	2.0%	2.1%
Rest of the World (all countries outside the UK and EU)	3.3%	2.8%	2.8%	2.4%	3.2%
Total	100.0%	100.0%	100.0%	100.0%	100.0%

Source: NISRA (2023), Northern Ireland Economic Trade Statistics (NIETS)

- Over the period 2018 to 2022, the share of NI services purchased in the domestic market increased from 62% to 69.2% (+7.2 pps).
- The share of services purchased from GB decreased from 28.2% to 20.1% (-8.1 pps), while the share of services purchased from Ireland increased from 3.9% to 5.4% (+1.5 pps).
- The share of services purchased from the EU⁶ increased from 6.5% to 7.5% (+1 pps).
- The share of services purchased from the RoW decreased from 3.3% to 3.2% (-0.1 pps).

⁶ Note the EU is Ireland plus the Rest of the EU from the tables. Figures may not add up exactly due to rounding.