

From the Minister of Finance

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NOTICE OF INTENTION TO MAKE AN URGENT WRITTEN AND AN ORAL MINISTERIAL STATEMENT

In accordance with Standing Order 18 (b) of the Northern Ireland Assembly, I hereby give notice that I intend to make an urgent written statement to the Assembly on Tuesday 6 January 2026. The statement relates to my proposals for a draft Budget 2026-29/30, and an embargoed copy is attached for your information.

I also wish to give notice that I intend to make an oral statement to the Assembly on 12 January 2026 on the same matter.

A copy of the statement will be provided in advance of the statement being made on Monday 12 January.

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**JOHN O'DOWD MLA
MINISTER OF FINANCE**

WRITTEN MINISTERIAL STATEMENT TO THE ASSEMBLY

PUBLIC EXPENDITURE

PROPOSED DRAFT BUDGET 2026-29/30

EMBARGOED UNTIL 12:00 TUESDAY 6 JANUARY 2026

**JOHN O'DOWD MLA
MINISTER OF FINANCE**

The purpose of this Statement is to inform the Assembly of my proposals for the draft Budget for 2026–29/30, which I intend to publish for public consultation while working in parallel with Executive colleagues to reach agreement on a final Budget.

As the Assembly is currently in recess, I am providing an update to the House by way of a Written Ministerial Statement. Subject to the Speaker's agreement, I intend to deliver an Oral Statement on Monday, 12 January, to allow Members the opportunity to ask questions.

The ongoing under investment in public services by the British Government means that both the Resource and Capital DEL funding position remain extremely constrained. This is particularly the case in 2026-27 where the Resource DEL uplift in the Spending Review was largely offset by the cessation of the £520 million of stabilisation funding provided by the restoration package.

Despite the Autumn Budget announced in Westminster resulting in increased taxes, by amounts rising to £26 billion in 2029-30, it is extremely disappointing how little additional funding is being provided to the Executive.

I welcome the £372.3 million of additional Barnett consequentials announced in the Autumn Budget. While this may sound like a substantial allocation, the reality is, when taken over a four-year period, it falls far short of what is needed. I believe that the Chancellor could and should have gone further.

The additional funding provided will not undo the damage caused by the years of underfunding of our public services by successive British Governments and is insufficient to plug current and future funding gaps.

It is unquestionable that our public services are facing increased demand and increased pressures with increased costs to deliver the services people rely on.

In this context it is simply not possible to provide any department with the funding it has requested. Delivering our Programme for Government priorities will require the Executive collectively, and individual Ministers, to take challenging decisions to

prioritise the available funding to deliver the desired outcomes. The need for transformation and consideration of different ways of delivering could not be clearer.

In my view, the Autumn Budget is another illustration of why we need greater powers locally. To ensure our tax system takes account of our circumstances. Having greater fiscal powers would allow us to make different choices, to spur economic activity, or to generate income for public services, in a fairer and more progressive way. As part of this, my department will intensify work to progress a full Fiscal Framework.

In the context of our funding pressures the contribution from the Irish Government through the Shared Island Fund is welcome. I look forward to working with the Irish Government to maximise this.

Multi-Year Budget

By moving beyond short-term cycles, we can enable strategic investment that delivers lasting benefits for our economy, our environment, and our society.

Setting a multi-year budget is one of the biggest decisions we will take during this Assembly mandate. Getting this right is essential.

This draft Budget covers the same period as the Chancellor's Spending Review which provided a three-year funding envelope for Resource DEL, for day-to day spending, from 2026-27 to 2028-29 and four years for Capital DEL, for longer term investment, from 2026-27 to 2029-30.

I am today launching an eight-week consultation to give the public the opportunity to have their say and help shape the future of the services they rely on.

The proposals I am consulting on do not provide the level of funding I would wish to see directed to our public services; instead, they reflect what is possible within the funding available.

Any increase in one area will inevitably mean a reduction in another. In responding to the draft Budget, I ask all Assembly Members that if they believe additional funding should be allocated to a particular area, they also propose clear alternatives identifying where that funding should be reallocated from. It is important that solutions and ideas are put forward. I have made the same request to my Ministerial colleagues.

Any overspend in the current financial year will reduce the funding available in this budget period; however, the exact amount will not be known until the year end. I have asked all Ministerial colleagues to take steps to minimise any overspend, both at individual department and block level. Some Ministers have acted responsibly in this regard. I will continue to work with all Ministers to drive down overspend.

I will also be urging the Treasury to phase any reduction across the entire budget period, given the already constrained 2026-27 position and the damage an immediate cut would cause to public services.

Due to these uncertainties the potential reduction has not been reflected in the proposed draft Budget. It will, however, need to be addressed in either the final Budget or the first monitoring round of 2026-27.

Regional Rates

This draft Budget assumes an increase to the Domestic Regional Rate by 5% and Non-Domestic Regional Rate by 3% for each year across the budget period. These rate increases will provide additional funding for the delivery of essential public services.

Funding allocations

A summary of proposed Resource DEL outcomes is provided in **Annex A**, with details of proposed earmarked funding set out in **Annex B** and the outcome excluding these earmarked allocations at **Annex C**.

Strategic Reserve

Acknowledging that further exceptional costs may crystallise over the budget period, the draft Budget proposes a strategic reserve of £200 million in 2027-28 and £400 million in 2028-29, to meet unforeseen pressures that may arise.

Capital DEL

Details of the proposed capital outcome provided for each department under this draft Budget is set out at **Annex D**.

There are a number of items which are earmarked by Treasury and by the Executive for specific purposes. These proposed earmarked allocations are set in **Annex E**.

In addition to the earmarked funding, departments will also be provided with general capital allocations within which Ministers may fund their own priorities.

Financial Transactions Capital

Financial Transaction Capital (FTC) may only be used for loans to, or equity investment in, private sector bodies. The Spending Review provided £91.7 million, £92.6 million, £118.7 million and £140.7 million respectively.

Details of the proposed FTC outcome is set out at **Annex F**.

Reconciliation Treasury Controls

As required by Section 64 of the NI Act 1998, the funding allocated in this Budget is within the amounts notified by the Secretary of State on 3 October 2025. A table reconciling the allocations to these controls is provided at **Annex G**.

Autumn Budget

The Autumn Budget provided the Executive with further Resource and Capital Barnett consequentialia totalling £353.5 million across the budget period.

Due to the requirements of Section 64 of the NI Act 1998, this funding cannot be included in the published draft Budget position until an updated settlement letter is received from the Secretary of State.

The Executive may however agree to allocate this funding to departments as indicative allocations, proposals for this are set out in **Annex H** for Resource DEL and **Annex I** for Capital DEL. If agreed these will be confirmed in the final Budget or during the June Monitoring round.

Conclusion

The consultation will launch shortly on the Department of Finance website and will include a Factsheet. The full draft Budget document will follow later this month.

The Executive now has the opportunity to agree its first multiyear budget in over a decade which would provide departments with the certainty they need to plan for the longer-term, shaping our public services for years to come.

With the agreement of the Speaker, I will go into more detail on my draft Budget proposals in my oral statement to the Assembly upon its return.

I encourage everyone to have their say during the consultation process and help us to work together to develop a multi-year budget that makes the best possible use of the resources available.

Annex A – Proposed Departmental Budget Outcome 2026-29 – Resource DEL

£millions			
Department	2026-27	2027-28	2028-29
Agriculture, Environment and Rural Affairs	674.3	687.3	692.9
Communities	922.0	944.3	960.3
Economy	815.4	836.1	844.7
Education	3,244.6	3,313.0	3,393.1
Finance	284.6	306.2	302.2
Health	8,481.4	8,636.2	8,803.5
Infrastructure	654.9	680.0	694.4
Justice	1,575.4	1,497.2	1,525.7
The Executive Office	217.0	230.9	231.0
Food Standards Agency	17.7	18.3	18.5
NI Assembly Commission	63.1	66.6	65.3
NI Audit Office	11.7	12.3	12.8
NI Authority for Utility Regulation	0.3	0.5	0.5
NI Public Sector Ombudsman	5.5	5.8	6.0
Public Prosecution Service	41.8	42.3	42.3
Total Departmental Planned Spend	17,009.7	17,276.9	17,593.2

Totals may not add due to rounding

Annex B - Resource DEL – Proposed Earmarked Funding

£millions			
Earmarked Area	2026-27	2027-28	2028-29
Agriculture, Environment and Rural Affairs			
Windsor Framework (Treasury earmarked)	70.0	71.2	72.9
Farm & Fisheries	332.5	332.5	332.5
EU Match Funding	4.4	6.2	5.4
City Deals CPD Costs	0.1	0.2	0.1
Lough Neagh	5.0	5.0	5.0
Total Agriculture, Environment and Rural Affairs	412.1	415.1	416.0
Communities			
Windsor Framework (Treasury earmarked)	0.4	0.4	0.4
Debt advice (Treasury earmarked)	2.8	2.8	2.8
Welfare Mitigations	48.2	48.9	49.5
Housing Benefit	60.1	57.9	60.6
De-rating Grant	47.3	50.2	53.2
EU Match Funding	0.7	1.2	1.7
City Deals CPD Costs	0.4	0.4	0.3
Benefit Delivery	8.0	8.0	8.0
Total Communities	167.8	169.7	176.4
Economy			
Windsor Framework (Treasury earmarked)	19.2	20.0	21.6
EU Match Funding	2.7	3.4	6.2
City Deals CPD Costs	0.6	0.7	0.7
Graduate Entry Medical School	4.5	4.6	4.8
Skills	7.0	7.0	7.0
Total Economy	34.0	35.7	40.3
Education			
Private Schools Vat (Treasury earmarked)	0.3	0.3	0.3
Transformation (Treasury earmarked)	8.9	9.8	4.0
Childcare	55.0	65.0	75.0
Total Education	64.1	75.1	79.2
Finance			
Windsor Framework (Treasury earmarked)	2.4	1.9	1.9
Cyber Security	1.2	1.2	1.2
Rates rebate	93.3	99.9	104.8
EU Match Funding	1.8	1.8	0.2
Integr8	22.5	34.6	25.4
Census	3.3	4.4	6.3
Total Finance	124.4	143.8	139.9

Annex B - Resource DEL – Proposed Earmarked Funding

	£millions		
Earmarked Area	2026-27	2027-28	2028-29
Windsor Framework (Treasury earmarked)	3.6	3.7	3.8
Transformation (Treasury earmarked)	11.6	16.7	25.3
EU Match Funding	1.9	3.7	3.8
Waiting Lists & Elective Care	165.0	165.0	165.0
Graduate Entry Medical School	12.4	13.5	13.5
Total Health	194.6	202.6	211.4
Infrastructure			
Windsor Framework (Treasury earmarked)	7.4	7.8	8.2
Transformation (Treasury earmarked)	5.4	5.9	5.9
Total Infrastructure	12.9	13.7	14.1
Justice			
Windsor Framework (Treasury earmarked)	4.1	4.3	4.6
Security Funding (Treasury Earmarked)	37.8	37.8	37.8
Executive Programme on Paramilitarism and Organised Crime (Treasury earmarked)	8.0		
Transformation (Treasury earmarked)	5.2	5.8	6.1
Executive Programme on Paramilitarism and Organised Crime	8.0		
Statutory Salaries	3.3	3.7	4.2
PSNI Data Breach	119.0	0.0	0.0
Workforce Recovery	25.8	48.1	59.4
Total Justice	211.3	99.7	112.1
The Executive Office			
Windsor Framework (Treasury earmarked)	2.0	2.0	2.1
Transformation (Treasury earmarked)	0.8	0.8	0.8
EU Match Funding	6.7	6.5	3.7
HIA, Victims Payments, Truth Recovery	115.0	125.0	125.0
Ending Violence Against Women & Girls	3.6	5.8	5.8
Language Bodies	2.4	2.5	4.7
Climate Commissioner	1.0	1.0	1.0
Total The Executive Office	131.4	143.6	143.0
Food Standards Agency			
Windsor Framework (Treasury earmarked)	5.2	5.4	5.6
NI Assembly Commission			
Windsor Framework (Treasury earmarked)	1.1	1.1	1.2
Total Resource DEL earmarked funding	1,359.0	1,305.5	1,339.1

Totals may not add due to rounding

The Executive approves the projects which utilise Treasury Earmarked Transformation Funding

Annex C

Proposed Departmental Resource DEL Outcome Excluding Earmarked Items

£millions

Department	2025-26	2026-27	% Change	2027-28	% Change	2028-29	% Change
Agriculture, Environment and Rural Affairs	262.8	262.2	-0.2%	272.2	3.8%	276.9	1.7%
Communities	754.0	754.1	0.0%	774.6	2.7%	783.8	1.2%
Economy	781.1	781.4	0.0%	800.4	2.4%	804.5	0.5%
Education	3,144.0	3,180.5	1.2%	3,237.9	1.8%	3,313.8	2.3%
Finance	161.7	160.2	-1.0%	162.3	1.4%	162.4	0.0%
Health	8,223.4	8,286.8	0.8%	8,433.6	1.8%	8,592.1	1.9%
Infrastructure	635.9	642.1	1.0%	666.3	3.8%	680.3	2.1%
Justice	1,354.2	1,364.2	0.7%	1,397.5	2.4%	1,413.6	1.2%
The Executive Office	85.6	85.6	0.0%	87.4	2.1%	88.1	0.8%
Food Standards Agency	12.4	12.4	0.0%	12.9	3.6%	13.0	0.4%
NI Assembly Commission	59.6	62.1	4.1%	65.5	5.6%	64.2	-2.0%
NI Audit Office	10.9	11.7	6.8%	12.3	5.7%	12.8	3.5%
NI Authority for Utility Regulation	0.3	0.3	0.0%	0.5	38.8%	0.5	4.1%
NI Public Sector Ombudsman	5.0	5.5	10.3%	5.8	5.4%	6.0	4.5%
Public Prosecution Service	41.3	41.8	1.2%	42.3	1.1%	42.3	0.0%
Total Departmental Planned Spend	15,532.4	15,650.8	0.8%	15,971.4	2.0%	16,254.1	1.8%

Totals may not add due to rounding

Annex D – Proposed Departmental Capital DEL Outcome

£millions				
Department	2026-27	2027-28	2028-29	2029-30
Agriculture, Environment and Rural Affairs	123.0	130.3	126.3	121.1
Communities	294.9	319.2	321.7	404.1
Economy	274.1	270.9	266.9	236.8
Education	355.2	283.7	291.4	290.9
Finance	40.0	38.0	30.3	30.3
Health	463.1	461.9	455.8	453.0
Infrastructure	941.5	1,042.5	1,081.2	961.7
Justice	118.2	116.5	113.5	122.3
The Executive Office	20.0	13.0	11.0	12.0
Food Standards Agency	0.1	0.7	0.1	0.1
NI Assembly Commission	1.3	2.4	1.8	1.5
NI Audit Office	0.0	0.0	0.1	0.1
NI Authority for Utility Regulation	0.0	0.0	0.0	0.0
NI Public Sector Ombudsman	-	-	-	-
Public Prosecution Service	0.9	0.9	0.9	0.9
Total Departmental Planned Spend	2,632.5	2,680.1	2,701.0	2,634.8

Totals may not add due to rounding

0.0m represents amounts less than/or equal to £50k

Annex E - Capital DEL Proposed Earmarked Funding

£millions				
Earmarked Area	2026-27	2027-28	2028-29	2029-30
Agriculture, Environment and Rural Affairs				
City/Growth Deals (Treasury earmarked)	-	0.1	1.2	3.4
Windsor Framework (Treasury earmarked)	4.0	3.3	3.4	3.7
City/Growth Deals	1.0	3.1	6.2	2.8
Complementary Fund	0.1	0.2	4.6	2.3
Just Transition	7.9	13.7	10.9	4.0
Total Agriculture, Environment and Rural Affairs	13.0	20.3	26.3	16.1
 Communities				
An Ciste (Treasury earmarked)	0.7	0.9	1.0	0.0
Flagships Casement	14.1	30.0	10.3	47.1
Flagships Sub Regional Stadia	5.0	4.0	29.4	28.7
Flagships Windsor	-	-	-	21.5
Flagships Ravenhill	-	-	-	12.6
City/Growth Deals	5.2	20.8	27.5	33.2
Inclusive Future Fund	1.0	6.4	2.1	1.8
Complementary Fund	6.0	8.6	0.9	0.0
Peace Plus Match Funding	0.9	1.5	3.5	3.5
Social Housing	-	-	10.0	8.7
RRI Borrowing - Social Housing	107.0	107.0	102.0	107.0
Total Communities	139.9	179.2	186.7	264.1
 Economy				
City/Growth Deals (Treasury earmarked)	87.8	82.1	59.2	50.8
Inclusive Future Fund (Treasury earmarked)	2.3	5.4	16.9	2.1
Windsor Framework (Treasury earmarked)	0.6	0.7	0.7	0.7
City/Growth Deals	10.6	29.8	41.6	33.8
Inclusive Future Fund	3.9	0.2	-	-
Complementary Fund	5.5	7.2	3.4	1.9
Magee Medical School	3.0	3.9	16.0	23.2
Total Economy	113.6	129.3	137.9	112.5
 Education				
Strule	53.3	-	-	-
Special Educational Needs	-	-	15.3	8.7
RRI Borrowing - Schools Estate	19.5	24.2	38.6	33.1
Total Education	72.8	24.2	53.9	41.8

Annex E - Capital DEL Proposed Earmarked Funding

Earmarked Area	2026-27	2027-28	2028-29	2029-30
Health				
Inclusive Future Fund (Treasury earmarked)	3.7	7.8	2.3	-
Flagships Mother & Baby	104.1	137.8	145.5	139.4
City/Growth Deals	1.3	1.3	3.1	3.6
Total Health	109.1	146.9	150.8	143.0
Infrastructure				
Windsor Framework (Treasury earmarked)	0.1	0.1	0.1	0.1
Flagships A5	189.8	317.1	353.8	227.2
Flagships A6	6.1	6.6	6.6	4.8
Flagships Belfast Transport Hub	2.3	0.0	0.0	-
City/Growth Deals	33.2	53.7	55.6	41.0
NI Water	-	-	10.0	8.7
RRI Borrowing - NI Water	105.0	105.0	100.0	105.0
Total Infrastructure	336.5	482.5	526.2	386.7
Justice				
Windsor Framework (Treasury earmarked)	0.5	0.5	0.5	0.5
The Executive Office				
Windsor Framework (Treasury earmarked)	0.0	0.0	0.0	0.0
Total Earmarked Funding	785.5	982.9	1,082.4	964.7

Totals may not add due to rounding

0.0m represents amounts less than/or equal to £50k

Annex F – Departmental Budget Outcome 2026-30 - FTC

Department	£millions			
	2026-27	2027-28	2028-29	2029-30
Communities	72.8	81.0	63.9	104.8
Economy	9.6	11.6	12.8	12.8
Total Departmental Planned Spend	82.4	92.6	76.7	117.6

Totals may not add due to rounding

Reconciliation of Departmental planned spend to DEL controls

Resource DEL

	£millions		
	2026-27	2027-28	2028-29
Total Departmental Planned Spend	17,009.7	17,276.9	17,593.2
<i>Centrally Held Items:</i>			
RRI Interest Payments	72.4	80.3	88.1
Executive Programme for Paramilitarism and Organised Crime (Executive & HMT Earmarked)	0.0	16.0	16.0
Transformation (Executive & HMT Earmarked)	37.4	62.3	67.6
Strategic Reserve	0.0	200.0	400.0
<i>Total Centrally Held Items</i>	<i>109.8</i>	<i>358.6</i>	<i>571.7</i>
Regional Rate Income (net of RRI principal repayments)	-771.6	-800.8	-830.5
NI DEL	16,348.0	16,834.7	17,334.3
<i>of which:</i>			
<i>Windsor Framework</i>	<i>115.6</i>	<i>117.9</i>	<i>122.2</i>
<i>Transformation Funding</i>	<i>59.3</i>	<i>61.3</i>	<i>64.6</i>
<i>Security Funding</i>	<i>37.8</i>	<i>37.8</i>	<i>37.8</i>
<i>Executive Programme for Paramilitarism and Organised Crime</i>	<i>8.0</i>	<i>8.0</i>	<i>8.0</i>
<i>Private School VAT Compensation</i>	<i>0.3</i>	<i>0.3</i>	<i>0.3</i>
<i>Debt Advice</i>	<i>2.8</i>	<i>2.8</i>	<i>2.8</i>

Annex G

Reconciliation of Departmental planned spend to DEL controls

Capital DEL

	£millions			
	2026-27	2027-28	2028-29	2029-30
Total Departmental Planned Spend	2,632.5	2,680.1	2,701.0	2,634.8
<i>Centrally Held Items:</i>				
City/Growth Deals & IFF	0.1	9.0	7.7	19.9
Transformation (Executive Earmarked)	25.0	10.0	5.0	0.0
<i>Total Centrally Held Items</i>	<i>25.1</i>	<i>19.0</i>	<i>12.7</i>	<i>19.9</i>
RRI Borrowing	-231.5	-236.2	-240.6	-245.1
Irish Govt. Funding (A5)	-87.0	-155.0	-171.0	-113.6
NI DEL	2,339.1	2,307.9	2,302.1	2,296.0
<i>of which:</i>				
<i>City/Growth Deals</i>	<i>87.8</i>	<i>83.9</i>	<i>66.4</i>	<i>71.4</i>
<i>NI Protocol / Windsor Framework</i>	<i>5.3</i>	<i>4.6</i>	<i>4.8</i>	<i>5.1</i>
<i>New Decade New Approach - Medical School</i>	<i>6.0</i>	<i>20.5</i>	<i>21.0</i>	<i>2.1</i>
<i>New Decade New Approach - An Ciste</i>	<i>0.7</i>	<i>0.9</i>	<i>1.0</i>	<i>0.0</i>

FTC DEL

	£millions			
	2026-27	2027-28	2028-29	2029-30
Total Departmental Planned Spend	82.4	92.6	76.7	117.6
<i>Centrally Held Items:</i>				
Unallocated	9.3	0.0	42.0	23.0
<i>Total Centrally Held Items</i>	<i>9.3</i>	<i>0.0</i>	<i>42.0</i>	<i>23.0</i>
NI DEL	91.7	92.6	118.7	140.7

Annex H – Resource DEL – Proposed Autumn Budget Indicative Allocations

£million			
Department	2026-27	2027-28	2028-29
Agriculture, Environment and Rural Affairs	10.0	6.5	-
Communities	10.0	6.5	-
Economy	10.0	6.5	-
Education	26.6	19.8	-
Finance	5.0	3.9	-
Health	26.0	19.5	-
Infrastructure	10.0	6.5	-
Justice	10.0	6.5	-
The Executive Office	5.0	3.9	-
Total Indicative General Allocations	112.6	79.6	
Welfare Mitigations – DfC	9.4	9.7	2.2
Business Support – held centrally	10.0	-	-
Total Indicative allocations	132.0	89.3	2.2

Annex I - Capital DEL – Proposed Autumn Budget Indicative Allocations

Department	£million			
	2026-27	2027-28	2028-29	2029-30
Agriculture, Environment and Rural Affairs	-	5.0	-	1.6
Communities	5.0	20.0	1.6	10.0
Economy	-	5.0	-	1.0
Education	2.2	17.9	-	10.0
Finance	-	5.0	-	0.5
Health	-	5.0	-	1.5
Infrastructure	-	20.0	-	10.0
Justice	2.5	5.0	-	0.2
The Executive Office	-	1.0	-	-
Total Allocations	9.7	83.9	1.6	34.8