

Assembly and Executive Reform (Assembly Opposition) Bill

[AS AMENDED AT CONSIDERATION STAGE]

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Assembly and Executive Reform (Assembly Opposition)

BE IT ENACTED by being passed by the Northern Ireland Assembly and assented to by Her Majesty as follows:

Purpose

Purpose

1. The purpose of this Act is—

- 5 (a) to provide for the formation of an Assembly Opposition (“the Opposition”) to scrutinise the work of the Executive Committee, Ministers and departments and hold them to account,
- (b) to confer on the Opposition certain rights and benefits within the Assembly,
- 10 (c) to promote constitutional change to facilitate the development and enhancement of the role of the Opposition, and
- (d) to reform the Executive.

Assembly Opposition

Formation of the Opposition

15 2.—(1) Standing orders must make provision for the formation of an Opposition in accordance with this section.

(2) The Opposition may be formed by one or more qualifying parties.

20 (3) In this Act “qualifying party” means a political party which does not have a member who is a Minister, but which was entitled to nominate a person to Ministerial office under section 18(2) to (6) of the Northern Ireland Act 1998, at the time when those nominations were made.

Timing of formation of the Opposition

3.—(1) Standing orders must make provision for the timing of the formation of the Opposition in accordance with this section.

25 (2) The Opposition may be formed by one or more qualifying parties at the time when a Ministerial office is to be filled by applying section 18(2) to (6) of the Northern Ireland Act 1998 following—

- 30 (a) the first meeting of the Assembly in accordance with section 16A of the Northern Ireland Act 1998,
- (b) all Ministers ceasing to hold office in accordance with section 18(1) of the Northern Ireland Act 1998, or

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- (c) the application of section 18(10) of the Northern Ireland Act 1998 where a Ministerial office is vacant for any other reason but the nominating officer of the party on whose behalf the previous incumbent was nominated does not nominate a person to hold that office.

5 **Dissolution of the Opposition**

4. Standing orders must make provision that, if all Ministers cease to hold office in accordance with section 18(1) of the Northern Ireland Act 1998, the Opposition is dissolved.

Leadership of the Opposition

10 **5.**—(1) Standing orders must make provision for the offices in the leadership of the Opposition in accordance with this section.

(2) Where the Opposition is formed by one qualifying party, then the nominating officer of that party must nominate—

- (a) a person to be the Leader of the Non-Executive Party,
15 (b) a person to be the Deputy Leader of the Non-Executive Party.

(3) Where the Opposition is formed by two or more qualifying parties, then—

- (a) the nominating officer of the largest party must nominate a person to be the Leader of the Largest Non-Executive Party,
20 (b) the nominating officer of the second largest party must nominate a person to be the Leader of the Second-Largest Non-Executive Party.

(4) Standing orders may provide for alternative names for the offices in the leadership of the Opposition.

Topical questions from the leadership of the Opposition

25 **6.** Standing orders must make provision that the first and second questions put to the First Minister and deputy First Minister during topical questions come from the leadership of the Opposition.

Speaking rights in the Assembly

7. Standing orders must make provision that speaking rights in the Assembly are allocated on the basis of party strength.

30 **Enhanced speaking rights for the Opposition**

8.—(1) Standing orders must make provision for enhanced speaking rights for the Opposition in accordance with this section.

(2) In this section, “enhanced speaking rights” means more speaking rights than a member of the Opposition would otherwise be entitled to on the basis of numerical party size in the Assembly, and includes a minimum of 10 days per year set aside for Opposition business.
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Opposition right to chair Public Accounts Committee

40 **9.**—(1) Standing orders must make provision for the rights of the Opposition to chair any committee established to consider accounts and reports on accounts laid before the Assembly, in accordance with this section.

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(2) The chairperson of the committee is to be nominated by the Leader of the Non-Executive Party or Leader of the Largest Non-Executive Party.

(3) The deputy chairperson of the committee is to be nominated by the Deputy Leader of the Non-Executive Party or Leader of the Second-Largest Non-Executive Party.

Membership of Business Committee for the Opposition

10 **10.** Standing orders must make provision for membership for the Opposition in any committee established to look after the business of the Assembly.

Financial assistance for Opposition parties

10 **11.**—(1) Section 1 of the Financial Assistance for Political Parties Act (Northern Ireland) 2000 is renumbered as subsection (1) of that section.

(2) After that subsection (as renumbered) insert—

15 “(2) If there is an Assembly Opposition (within the meaning of the Assembly and Executive Reform (Assembly Opposition) Act (Northern Ireland) 2015), the scheme shall provide for additional payments to be made to political parties in the Opposition.”

Assembly and Executive Reform Motion

Tabling of Assembly and Executive Reform Motion

20 **12.**—(1) The AERC must ensure that an Assembly and Executive Reform Motion is tabled for debate as soon as is possible, and in any event not later than five sitting days after this section comes into operation.

(2) In this section and section 13—

25 “the AERC” means the committee established in accordance with section 29A of the Northern Ireland Act 1998 (committee to review functioning of Assembly and Executive Committee), and

“sitting day” means a day on which the Assembly sits in plenary.

Reports by the AERC

13.—(1) This section applies where the Assembly has passed an Assembly and Executive Reform Motion.

30 (2) Standing orders must provide for the AERC to make reports to the Assembly on progress made by the Secretary of State in bringing forward the legislation referred to in section , in accordance with this section.

(3) The AERC must ensure that these reports are laid before the Assembly at least every three months until the legislation has been made.

Topical questions

First topical question to Minister from chairperson of statutory committee

14.—(1) Standing orders must make provision that the first question put to a Minister during topical questions comes from the chairperson of the committee established to advise and assist the Minister in the formulation of policy with

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respect to matters within the Minister’s responsibilities, in accordance with this section.

(2) But this section is subject to section 6 (topical questions from leadership of the Opposition).

5

General

Interpretation

15. In this Act—

“Minister” means a Northern Ireland Minister within the meaning of the Northern Ireland Act 1998,

10 “nominating officer” has the same meaning as it does in the Northern Ireland Act 1998,

“the Opposition” means the Assembly Opposition referred to in section 1, and

“qualifying party” has the meaning given in section 2.

Commencement

15 **16.** This Act comes into operation one month after the day it receives Royal Assent.

Short title

17. This Act may be cited as the Assembly and Executive Reform (Assembly Opposition) Act (Northern Ireland) 2016.