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Our ref: SINV 109-2020

William Humphrey
Chairperson
Public Accounts Committee
NI Assembly
Parliament Buildings
Ballymiscaw
BELFAST
BT4 3XX

21 October 2020

Via email – committee.publicaccounts@niassembly.gov.uk

Dear William

PUBLIC ACCOUNTS COMMITTEE EVIDENCE SESSION - REQUEST FOR FOLLOW-UP INFORMATION

Thank you for your letter of 2 October 2020 in which you requested some additional information following the recent evidence session with the Committee on 24 September.

I am really sorry for the delay in providing this information. It was necessary to commission details from each department of their live contracts with a value greater than £50 million and this unfortunately took longer than I would have wished. Departments have provided details of the contracts that they are responsible for managing, excluding those contracts managed by their Arms-Length Bodies. In gathering this information, it has not been possible within the timeframe to quality assure the information submitted by departments.

The points you raised in your letter and responses to each topic are included in the following Annexes:

- Annex A: DoF contracts
 – live contracts valued at £50m+
- Annex B: All departments' contracts live contract value at £50m+
- Annex C: Impact of COVID-19 on Northern Ireland Economy University of Ulster research

 Annex D: Open Book Accounting – clarification on independent audit; work done by Department; provision of accounts and Department's considerations of them

I hope the Committee finds this information helpful.

Yours sincerely

Sue Gray

Sue Gray

Copy Distribution List

Paul Duffy Ian Snowden Stuart Stevenson Ignatius O'Doherty Julie Sewell

Name and type of contract	Original contract length	Start date, break dates and end date	Service provide r name	Details of any extension period and reasons why it was extended	Original cost versus cost to date	Whether or not open book accounting forms part of the contract	Name of current SRO	Number of SROs since contract start
Account NI	12 years	9 March 2006 to 8 March 2018	British Telecom	Contract has been extended to 8 March 2022 (with the option to extend to 8 March 2023). To ensure continuity of essential services	Original cost: £52m Approved revised cost: £100m Cost to date: £90.8m	Yes	N/A The SRO role finished for Account NI with the completio n of the Gateway 5 reviews in 2011.	 David Thomson (2002 - 2009) Paul Wickens (2009 - 2011)
NI Direct Strategic Partner Procureme nt	7 years with an option of a 3 year extension	23 October 2012 to 22 October 2022	British Telecom	Contract has been extended to October 2022 To complete contract exit and maintain	Original Cost: £50m Approved revised cost: £110m	Yes	Paul Duffy (interim SRO)	 Paul Wickens (start date to October 2019) Paul Duffy (May 2020 to present)

				continuity of essential services	Cost to date: £92.5m			
Electronic Human Resource (eHR) Strategic Partner Procureme nt Project (the HR Connect Contract)	15 years	29 March 2006 - 28 March 2021 - break dates at any time on or after 10 years (28 March 2016)	Fujitsu	None – currently under negotiation to ensure continuity of essential services	Original cost: £185m Cost to date: £206.4m	Yes	The SRO role finished for HR Connect with the completion of the Gateway 5 reviews in 2011.	 Derek Baker (2006 - 2009) Paul Wickens (2009 - 2011)
NI Public Sector Shared Network - Provision of Managed Network Services including Unified Communic ations to the NI Public Sector	7 years	1 October 2019 to 30 September 2026 (option to extend by 2 years)	British Telecom	N/A	Original cost: £400million Cost to date: £29.5million	The Project is not Open Book accounting for the reasons below: 1. Each item is individually priced and therefore customers can decide whether or not to purchase via PSSN. 2. There is a minimum spend on the contract which	Paul Duffy (interim SRO)	 Paul Wickens (October 2016 from procurement stage to Oct 2019) Paul Duffy (May 2020 to present)

						allows customers to use a different contract vehicle if they prefer.		
The Northern Ireland Public Sector Shared Data Centre Project	10 years	30 Aug 2016 to 29 Aug 2026 (option of 2 three year extension periods)	British Teleco m	Option of 2 three year extension periods post 29 th Aug 2026	Contract range from £20m to £70m Current spend £5.54m	The Project is not Open Book accounting for the reasons below: There are two main components of Data centre Pricing Facility charge per Data centre Rack – This is price booked per rack for the full 16 years (10 years + potential extensions) Electricity charge – This is fixed a year in advance per Kw/h by SIB using the projected forward price	Paul Duffy (interim)	1. Paul Wickens (from start date – October 2019) 2. Paul Duffy (May 2020 to present)

	of gas – using	
	Intercontinenta	
	I Exchange	
	(ICE) model	
	These two	
	mechanisms	
	allow all Users	
	to manage the	
	rack numbers	
	and ensure	
	competitive	
	electricity	
	pricing	
	To further	
	protect Users	
	there is a	
	minimum	
	commitment in	
	the contract	
	set at around	
	20% of current	
	spend which in	
	essence	
	allows Users	
	the option to	
	migrate Data	
	Centre	
	business	
	elsewhere if	
	market	
	conditions	
	dramatically	
	changed.	

Property Maintenan ce Pan Governme nt Collaborati ve Framework 2019 - Lot 1 North	4 years	1 April 2020 to 31 March 2024	Graham Asset Manage ment Ltd	The Framework Agreement shall be deemed to have commenced on the date of execution and will expire on the first anniversary of that date. This Agreement may be renewed in relation to any one or more Contractor(s) by written notice taking effect on the first, second or third anniversary of the commencement date, in each case.	Original cost: £50m Cost to date: £548k	No, but reserve the right of audit	Gareth Brown	1.Gareth Brown (1 April 2020 to present)
Property Maintenan ce Pan Governme nt Collaborati ve Framework 2019 - Lot 2 South	4 years	1 April 2020 to 31 March 2024	H & J Martin Ltd	The Framework Agreement shall be deemed to have commenced on the date of execution and will expire on the first anniversary of that date. This Agreement may be renewed in relation to any one or more Contractor(s) by written notice taking effect on the first, second or	Original cost: £50m Cost to date: £345k	No, but reserve the right of audit	Gareth Brown	1. Gareth Brown (1 April 2020 to present)

				third anniversary of the commencement date, in each case.				
Landweb Transaction al Based Contract	20 years	7 July 1999 to 6 July 2021	British Telecom	Two year extension to 7 July 2021 The extension period was necessary as we had no replacement system to Register Land & Property and as this forms a wider implication to the Northern Ireland economy it was necessary to extend ensure continued service.	Original cost: £46m Cost to date: £105m	No	Christine Farrell	1. Arthur Moir (1999 to 2006) 2. Patricia Montgomery (2006 to 2012) 3. Patricia McAuley (2012 to 2014) 4. Arthur Moir (2014 to 2016) 5. Christin e Farrell (2016 to date)
NICS - Collaboratio n - Provision of Agency Workers	4 years	6 December 2016 to 5 December 2020	Premiere People Kennedy Recruitm ent Staffline Hays MPA Recruitm ent	N/A	Published value: £105m Spend to date: £145m	No	Sharon Smyth	1. Sharon Smyth (December 2016 to present)

ANNEX B

All other Departmental contracts - live contract valued at £50m+

NIL RETURNS FROM:-

Department of Education
Department of Health
The Executive Office

CONTRACT DETAILS PROVIDED FOR FOLLOWING DEPARTMENTS:-

Department of Agriculture, Environment and Rural Affairs
Department for Communities
Department for Economy
Department for Infrastructure
Department of Justice

Department: DAERA live contracts valued at £50m+

Name and type of contract	Original contract length	Start date, break dates and end date	Service provider name	Details of any extensi on period and reason s why it was extende d	Original cost versus cost to date	Whether or not open book accounting forms part of the contract	Name of current SRO	Numb er of SROs since contra ct start
Digital Development	3 year with three, two	22 August	Neueda	n/a	£90m	Υ	Paul	1
Services & Solutions	year options to extend	2018	Consulting Ltd		with £150		McGurnagha	
					headroo		n	
					m			
					Cost as at			
					30			
					Septembe			
					r 2020)			
					£22.8m			

Department: Communities live contracts valued at £50m+

Name and type of contract	Original contract length	Start date, break dates and end date	Service provider name	Details of any extension period and reasons why it was extended	Original cost versus cost to date	Whether or not open book accounting forms part of the contract	Name of current SRO	Number of SROs since contract start
Post Office card account (DWP are the owner of this contract and DfC are one of several GB Governmen t department s who are part of this contract)	7 Years + 2 Year extension	December 2014 to November 2021	Post Office Limited	N/A	DWP Contract is worth £250m DfC are part of this contract and DfC Original predicted costs of £17.1m Spend to date: £19m	Yes	Linda Willliams	6

Medical	7 years with	June 2011 to	Atos	2 year extension	The total costs	Yes	Linda	6
Support	option to	June 2018		agreed in June	to March 2020		Williams	
Services	extend for 3			2017 to align	was £83.41m.			
Contract	years (19 June	Extension June		with DWP				
	2021).	2018 to June		contract with	The forecast			
	However	2020		CHDA/Maximus,	total costs is			
	contract			as alignment	£106.99m			
	subsequently	Extension June		with any future				
	extended a	2020 to July		MSS				
	further 6	2021		procurement				
	weeks to 31			that DWP carry				
	July 2021 to co			out would				
	terminate at			benefit DfC both				
	the same time			practically and				
	as the PIP			economically.				
	contract							
				A business case				
				was then				
				approved to				
				avail of the				
				provision for a				
				further one year				
				plus a 6 week				
				extension				
				period to the 31				
				July 2021 to				
				align with the				
				expiry date of				
				the equivalent				
				DWP Health &				
				Disability				
				Assessment				

				Service (HDAS) and PIP contracts.				
Contract Purchase Agreement - Personal Independen ce Payment Assessment Service	Original Contract term was for 5 years (with option to extend for a further 2 years) i.e. 20 Nov 12 - 19 Nov 19. Contract was subsequently extended to July 2021.	November 2012 to November 2017. Extension from November 2017 to July 2019. Extension from August 2019 to July 2021	Capita	In November 2012, Capita was awarded a 5 year PIP contract in NI (with the option to extend for a further 2 years), valued at £59.2m. It was originally anticipated that Capita would begin delivering services from July 2013, however this was delayed until June 2016 after the Welfare Reform Bill successfully completed its passage through the NI Assembly. Following	From November 2012 to July 2019 - contract value £88.2m - actual spend £80.6m From August 2019 to September 2020 - Contract extension value £18.1m - actual spend £17.6m Total Original Cost to date £106.3m Actual cost to date £98.2m	Yes	Linda Williams	6

commencement
of the live
service in GB, it
quickly became
apparent that
the contracts
were not
commercially
viable as the
original
assumptions
provided at the
procurement
stage,
particularly the
length of time
taken to
complete a PIP
assessment,
transpired to be
incorrect. In
line with DWP,
the Department
undertook a
subsequent
contract review
with Capita. This
review resulted
in revised
assumptions,
the contract
being extended

i I	I I		ı
		for a further 1	
		year and 8	
		months, and an	
		increased	
		contract value	
		of £88.2m.	
		In 2017 the	
		Department,	
		working in	
		partnership	
		with DWP,	
		began work to	
		procure a new	
		assessment	
		provider to	
		deliver the	
		service from	
		August 2019.	
		However, after	
		engagement	
		with the wider	
		market the	
		procurement	
		was cancelled,	
		primarily as	
		there was not	
		sufficient time	
		for suppliers	
		(other than the	
		incumbents) to	
		develop/provid	
		e a supporting	

	4.10075 : 2 : 2	1 May 252 h 2		IT solution to deliver the service. As a result, both DWP and DfC extended their health assessment contracts until July 2021 to allow time for DWP to begin developing an IT solution that would replace the incumbent's IT, and would reduce incumbent advantage in future procurements. This extension was valued at £32.5m.	Original	On an last all	David	
Heating Services Contract - Lot 2, Belfast Region 2	4 years +2 + 2	1 November 2017 to 31 October 2021 - end date 31 October 2025	Engie (Contract novated from Carillion)	N/A	Original cost: £84m Cost to date: £23.4m	Open book accounting does not form part of the contract. However, NIHE	Paul Isherwood	1

						reserves the right of audit and inspection of all contracts.		
Heating Services Contract - Lot 4, South Region 2	4 years +2 + 2	1 November 2017 to 31 October 2021 - end date 31 October 2025	H&A Mechanical Services Ltd	N/A	Original cost: £61m Cost to date: £13.2m	Open book accounting does not form part of the contract. However, NIHE reserves the right of audit and inspection of all contracts	Paul Isherwood	1
Heating Services Contract - Lot 6, North Region 2	4 years +2 + 2	1 November 2017 to 31 October 2021 - end date 31 October 2025	H&A Mechanical Services Ltd	N/A	Original cost: £60m Cost to date: £15.2m	Open book accounting does not form part of the contract. However, NIHE reserves the right of audit and inspection of all contracts.	Paul Isherwood	1

Response Maintenanc e Repairs Framework s 2016 - Lot 2 Belfast Region 2 - South & East Belfast Area	4 years +3 + 3	1 August 2016 to 31 July 2020 - end date 31 July 2026	Engie (Contract novated from Carillion)	24 months to 31 August 2022	Original cost: £164.5m Cost to date: £20.9m	Open book accounting does not form part of the contract. However, NIHE reserves the right of audit and inspection of all contracts.	Paul Isherwood	1
Response Maintenanc e Repairs Framework s 2016 - Lot 4: South Region 2: South Area (excluding Craigavon), Mid Ulster & South West Area	4 years + 3 + 3	1 August 2016 to 31 July 2020 - end date 31 July 2026	Combined Facilities Management	24 months to 31 August 2022	Original cost: £192m Cost to date: £25.7m	Open book accounting does not form part of the contract. However, NIHE reserves the right of audit and inspection of all contracts.	Paul Isherwood	1

Response	4 years + 3 + 3	1 August 2016	Combined	24 months to 31	Original cost:	Open book	Paul	1
Maintenanc		to 31 July 2020	Facilities	August 2022	£176m	accounting	Isherwood	
e Repairs		- end date 31	Management			does not		
Framework		July 2026			Cost to date:	form part of		
s 2016 - Lot					£32.8m	the contract.		
6 North						However,		
Region 2 -						NIHE		
Causeway						reserves the		
(excluding						right of audit		
Coleraine)						and		
& West						inspection of		
						all contracts.		

Department: Economy live contracts valued at £50m+

Name and type of contract	Original contract length	Start date, break dates and end date	Service provider name	Details of any extension period and reasons why it was extended	Original cost versus cost to date	Whether or not open book accounting forms part of the contract	Name of current SRO	Number of SROs since contract start
Project stratum - Provision of Broadband Services	Build to Dec 2023 + 7 years in life	Novem ber 2020	TBC - contract award is imminent, but has not yet been made.	N/A	Original cost to DfE £150m + £15m from DAERA	Yes	Diarmuid McLean/Paul Grocott	5
DfE Training for Success 2017 Programme	2 years	1 August 2017 to 31 July 2021	Please note this programme has 16 contracted training organisations. In addition, the 6 Further Education Colleges deliver TfS via SLA arrangements	2 x 1 year extensions. These training services were still required by the Department, implementat ion of new programmes have been delayed due to Covid	Initial Business Case Cost £167.5m. Addendu m Business Case Cost £108.7m. Actual spend to date £88.2m	Open book was included as part of the supplier relief variations. Previously CPD's standard conditions of contract used, including audit clauses	Jim Wilkinson	1

Apprenticeships	2 Years	1	Please note	2 x 1 year	Business	Open book was	Jim Wilkinson	1	
NI 2017		August	this	extensions.	Case Cost	included as part of			
		2017 to	programme	These	£90.9m.	the supplier relief			
		31 July	currently has	training	Actual	variations.			
		2021	21 contracted	services	spend to	Previously CPD's			
			training	were still	date	standard conditions			
			organisations	required by	£30.1m	of contract used,			
			(plus 7 FE	the		including audit			
			colleges	Department.		clauses			
			delivering						
			services via						
			SLA						
			arrangement).						

Department: Infrastructure live contracts valued at £50m+

Name and type of contract	Original contract length	Start date, break dates and end date	Service provider name	Details of any extension period and reasons why it was extended	Original cost versus cost to date	Whether or not open book accounting forms part of the contract	Name of current SRO	Number of SROs since contract start
Parking Enforcement	10 years	1 November 2012, 1st Break - 1 Nov 2016, 2nd Break - 1 Nov 2019, End Date - 31 Oct 2022	NSL	Extensions follow the contract (4 + 3 + 3 years)	Original Contract Value £80m Spend to date approx £64m	Yes	Deidre Mackle	5

Term Contract	6 years	July 2013, First	Gibsons	Extensions	Original	No	John Irvine	3
for Asphalt		break date	(Banbridge)	followed the	Contract			
Resurfacing		July 2016, End	Ltd & TH	contract	Value			
(Ards, Down,		date July 2019	Moore	(3+1+1+1years).	£45.5m			
Newry &			(Contracts)	Further				
Mourne) Call			Ltd Joint	extensions from	Spend to			
off Contract for			Venture	July 2019 to	date			
individual				January 2021 for	£49.3m			
Works Orders				several reasons,				
up to £350k.				including a				
				challenge to the				
				tender process				
				in March 2019				
				and delays in				
				developing				
				replacement				
				tender, including				
				CoVID.				
Roads - DBFO	30 years	Start date 3	Highway	N/A	N/A for	No	Conor	5
Package 1,		February 2006	Manageme		DBFO:		Loughrey	
Upgrade of the		to 2 February	nt (City)		£162m			
motorway		2036	Limited		Constructi			
network into					on			
Belfast from								
the North and					Spend to			
South, as well					date			
as the					£498m			
enhancement								
of the								
Westlink.								
Ongoing								
Operational								

and Maintenance Costs.								
Roads - DBFO Package 2, Upgrade of A4 between Dungannon and Ballygawley; A1 Junctions between Sprucefield and Loughbrickland , A1 between Sprucefield and Cloghogue. Ongoing Operational and Maintenance Costs.	30 years	Start date 16 November 2007 to 15 November 2037	Amey Roads NI Limited	N/A	N/A for DBFO: £252m Constructi on/ Spend to date £966m	No	Conor Loughrey	4
A5 WTC Main Contract Section 1 New Buildings to South of Strabane	ECI 2 Stage ¹	Award Date 7 December 2009 Has not moved to Stage 2	BBM JOINT VENTURE	None	£192m contract value £8.3m spend to	Yes	John Irvine	3

		Construction			date			
A5 WTC Main	ECI 2	Award Date 7	GRAHAM	None	£222m	Yes	John Irvine	3
Contract	Stage ¹	December	FARRANS		contract			J
Section 3 South of Omagh to		2009 Has not	JOINT VENTURE		value			
Ballygawley		moved to	72.7.701.2		£9.6m			
		Stage 2 Construction			spend to date			
A5 WTC Main	ECI 2	Award Date 7	ROADBRIDG	None	£186m	Yes	John Irvine	3
Contract	Stage ¹	December	E SISK		contract			
Section 2 South of Strabane to		2009 Has not	MCWILLIAM S JOINT		value			
South of		moved to	VENTURE		£2.6m			
Omagh		Stage 2			spend to			
		Construction			date			
A6	ECI 2	Award Date 1	GRAHAM	9 weeks	£142m	Yes	David	2
Randalstown	Stage ¹ :	May 2015	FARRANS	extension due to	contract		Porter	
to Castledawson	Constructi on	Moved to Stage 2	JOINT VENTURE	Covid-19	value			
Dualling	Contract 4	Construction	VERTORIE		£146m			
	years	13 June 2017			spend to			
		Programmed			date			
		Completion date 28 April						
		2021						

A6 Dungiven -	179	Award Date 28	SACYR	None	£171m	Yes	David	2
Drumahoe	weeks	March 2018	WILLS		contract		Porter	
Dualling		Programmed	SOMAGUE		value			
		Completion	JV					
		Spring 2022			£113m			
					spend to			
					date			
DVA ICT	7 years	8 March 2019	Fujitsu	N/A	£60m	Yes	Mike Beare	1
Strategic	(+3)	to 7 March			(£4.7m to			
Partner		2026 (7March			date)			
		2029)						

Note: 1. The advancement of the ECI Contract is dependant on funding being made available to deliver the Stage 1 Design and Stage 2 Construction Phases. The contract length is therefore not determined at date of contract award.

Department: Justice live contracts valued at £50m+

Name and type of contract	Origina I contrac t length	Start date, break dates and end date	Service provider name	Details of any extension period and reasons why it was extended	Original cost versus cost to date	Whether or not open book accountin g forms part of the contract	Name of current SRO	Num ber of SRO s sinc e contr act start
Barracuda Harmonisation	15 years	31 October 2001 to 31 March 2024	Information not published	5 year extension	£56.1m £49.5m	N	Not publishe d	2
Core IT Managed Service	3 years	1 May 2016 to 30 April 2023	Information not published	Option for 2 x 2 years	£100m £47m	Y	Not publishe d	2
Security & Operational Support Services	3 years	7 March 2018 to 6 March 2021	Information not published	Option for 2 x 2 years	£97m £33.3m	Y	Not publishe d	1

1. BACKGROUND

Under Managing Public Money NI (MPMNI), the standard approach to setting charges for public services (including those supplied to another public sector organisation) is full cost recovery. For Land Registration, the Department uses a forecast cost model which is built on future income and expenditure projections. This model is used to determine the transaction fees charged by the Land Registry, which are set in Fees Orders that are revised from time to time. In preparing a new Fees Order, the aim is to determine fees that will cover the full cost of delivering the Land Registration Service without generating excessive surpluses.

The current Fees Order was put in place in 2014. The NIAO has stated that it is out of dates and a revised Fees Order needs to be put in place as a matter of urgency.

While there remains some uncertainty around the levels of Land Registration expenditure over the next two to three years, the range of plausible scenarios is quite narrow and the figures will become clearer within a relatively short time.

By comparison, eve in 'normal' market conditions it is much more difficult to predict income levels due to the uncertainty in the market and the possible impacts of that uncertainty on Land Registration transaction volumes. The impact of Covid-19 has significantly changed the forecast outlook for transaction levels in the property market and exacerbated the difficulty of projecting market activity.

2. INFORMATION CURRENTLY AVAILABLE TO LAND REGISTRY

Stakeholder Engagement

Engagement has taken place with the following stakeholders:

- UK Finance
- NI Lenders Group
- Property Pal
- DfC Housing Panel
- University of Ulster
- NICS Economist

None of the stakeholders have been willing to commit to predictions on the direction of the property market. The threat of a second or third wave of coronavirus, Brexit and an uncertain economy continue to contribute to an unstable picture and stakeholders feel it is too early to make judgements about the behaviour of the market. Best estimates are that market trends may stabilise towards the end of Quarter 2 in 2021.

Land Registry activity April to July 2020

Application numbers were very low in April and May due to the impact of the COVID-19 restrictions. There was a significant increase in June as postponed transactions were submitted and July settled back to a position similar to July 2019 (July is typically a quiet month).

Altogether, Land Registry income for the period April to July 2021 is £4m lower than the same period last year and the difference is expected to become larger as the year progresses.

Pattern of activity after the 2008 recession

Table 1 below shows transaction volumes between 2006/07 and 2018/19.

Table 1: Land Registration transaction volumes 2006/07 to 2018/19

Year	Transaction volumes	Inc/dec	% Inc/Dec
	'000	000	000
2006/07	2,870		
2007/08	2,769	-101	-4%
2008/09	2,136	-633	-23%
2009/10	1,881	-255	-12%
2010/11	1,916	35	2%
2011/12	2,019	103	5%
2012/13	2,176	157	8%
2013/14	2,276	100	5%
2014/15	2,422	146	6%
2015/16	2,310	-112	-5%
2016/17	2,380	70	3%
2017/18	2,434	54	2%
2018/19	2,520	86	4%

In 2008/09 (highlighted yellow in the table) the economy went into recession. The impact of the recession for Land Registration resulted in a sharp drop in demand and income in the year of the recession and the following year 2009-10. The lower transaction volumes remained for the following two years before recovery started in 2012/13. Table 2 shows the impact of the 2008 recession in terms of the year-on-year change in transaction volumes.

Table 2: Historic impact of Recession

	2020-21	2021-22	2022-23
Year-on-Year Impact on	Decrease 23%	Decrease 12%	Increase 2%
Transaction Volumes	Decrease 23 /6	Deciease 12/0	111016436 2 /0

OBR Economic forecasts

The office of Budget Responsibility published its latest Coronavirus scenarios on 14 July. These provide projections of percentage change in real GDP and

unemployment rates for 'upside', 'central' and 'downside' scenarios. Table 3 sets out the July 2020 scenarios.

Table 3: OBR July 2020 economic projections

	Upside scenario	Central scenario	Downside scenario
Real GDP in 2020 (percentage change on previous period)	-10.6	-12.4	-14.3
Peak unemployment rate (per cent)	9.7 (Q3 2020)	11.9 (Q4 2020)	13.2 (Q1 2021)

Government interventions

The recent announcement on Stamp Duty, moving the threshold from £125,000 to £500,000 until 31 March 2021, is expected to have a positive impact on the housing market. However, first time buyers make up one third of the market and pre-Covid many first time buyers did not purchase a home expensive enough to be charged stamp duty.

Market intelligence

Available analysis/commentary on what has happened since the start of the year is as follows:

- 23% decrease to the first quarter 2020/21 University of Ulster (Northern Ireland analysis)
- 79% decrease in the first two months 2020/21 Property Pal (Northern Ireland analysis)
- 38% decrease in the first quarter 2020/21 Frank Knight (UK analysis)

Market forecasts

The property market is influenced by two factors; the economy and the availability of lending:-

- Economy. The UK is now in the deepest recession on record.
 Unemployment is expected to rise as the furlough scheme winds down.
 The working from home revolution and the way the pandemic has hit certain industries makes the future very uncertain and difficult to predict.
- Availability of lending. Between March and August the number of available mortgages has more than halved. Low deposit mortgages have all but disappeared and those that have come back to the market have tighter credit conditions. Incomes are likely to reduce and house prices fall. A long term financial downturn will mean lenders will seek to protect themselves even further against borrowers being unable to pay.

The market outlook forecasts by Rettie & Company (for Scotland) and Savills (for the UK) are detailed in Table 4 below. While they are not Northern Ireland specific, this gives an indication of the general sentiment of market expectations.

Table 4: Economic forecasts – year on year percentage change in property market (decrease)/increase

Source Information	2020-21	2021-22	2022-23	Cumulative
Rettie & Company	(35%)	20%	5%	(10%)
Savills	(36%)	(10%)	12%	(34%)

At this point in time, the economic outlook is uncertain. All forecasts are predicting a drop in the market, but there is little certainty on either the scale of the expected drop or how long this will last for. Economists have said that they expect the market could drop by between 10% - 34% over the next several years. Other Land Registrars in the UK and Ireland think this is optimistic and have already reduced their expected income by between 50% and 56% for this financial year.

Table 5: Other Land Registrars predictions

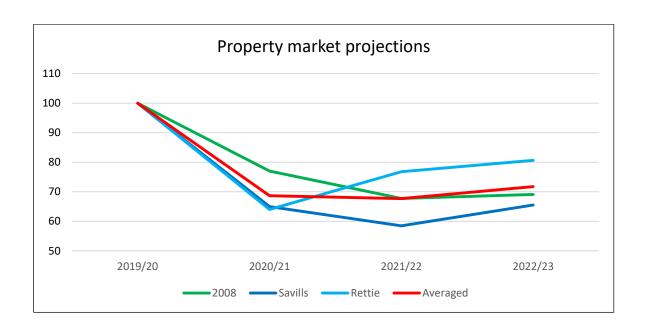
Land Registrar	2020-21	2021-22	2022-23
Scotland	50% decrease	Unknown	Unknown
Republic of Ireland	50% decrease	Unknown	Unknown
Isle of Man	56% decrease	Unknown	Unknown

3. LPS ANALYSIS

There are two factors that Land Registry need to make a judgement needs on:

- (a) The size of the initial decrease in transaction volumes (and therefore income) in 2020/21 due to Covid-19; and
- (b) The trajectory of the market in 2021/22 and 2022/23. This could potentially follow any pattern between a V-shaped curve (a large sharp decline followed by a rebound to previous levels within a short timeframe) and an L-shaped curve (a large sharp decline followed by stagnation for several years).

On the basis of the information in Section 2, the average prediction for transaction volumes in the current financial year is a decrease of around 32% compared to 2019/20. Averaging out the two projections that are available for 2021/22 and 2022/23 indicates an L-shaped curve with activity levels in 2021/22 matching 2020/21 and a modest increase around 6% the following year (the red line in the chart below).



4. ANALYSIS REQUESTED

Given that the level of Land Registration fees is both highly significant to the LPS budget position and of public and political interest (particularly following the publication of the NIAO report on 16 June), it would be useful to have an independent assessment of the possible trajectory of the market in Northern Ireland before committing to an income assumption in the Forecast Cost Model.

In particular, it would be useful to get:

- information any economic assessments or market intelligence in addition to those which have been mentioned in section 2 of this paper;
- (b) scenarios for economic activity and unemployment over the next two to three years that are specific to Northern Ireland (the OBR forecast is for the whole of the UK);
- (c) based on patterns from previous economic cycles, an assessment of what the economic scenarios could mean for activity in the property market, both in terms of transaction volumes and house prices;

- (d) an analysis of any ways in which the current Covid-19 situation is unlike previous recessions which may suggest that caution is needed when considering historic patterns; and
- (e) based on the above, indicative projections (in a range of possible values) of:
 - The size of the initial decrease in market transactions in 2020/21;
 and
 - The trajectory of the market activity in 2021/22 and 2022/23.

Open Book Accounting – clarification on independent audit; work done by Department; provision of accounts and Department's considerations of them

Clarification on independent audit

The NI Direct Strategic Partnership Contract complies with Open Book Accounting. Annual statements of revenues and costs are independently audited and submitted by BT. The auditor has stated that they have completed the audit in accordance with the International Standards on Auditing (UK) issued by the Auditing Practices Board for all financial years to date.

The annual independent audit certifies that the (NI Direct) project accounts:

- Give a true and fair view of the contract profit and loss for the period;
 and
- Have been prepared in accordance with accounting principles generally accepted and applied within the United Kingdom.

and states that there are no matters arising which should be reported by exception.

Provision of accounts and the Department's considerations of them

Annual project accounts for all accounting periods, inclusive of the year 31 March 2020, as required in the NI Direct Agreement have been provided to the Department.

The annual project accounts have been independently audited by GMcG Chartered Accountants Group Limited.

Departmental officials have assessed these project accounts and find them to meet the requirements of the contractual provision relating to their preparation, format and assurance. The Department is currently assessing the latest set of accounts for the period ending on 31 March 2020 to ensure it is satisfied regarding any entitlement under the Gain Share mechanism. It is also corresponding with BT regarding the provision of the annual project accounts to the NIAO.